

Order 224-21/22

Passage: 5-0 (Snyder, Dion, Ali and Fournier absent)

Effective 5/5/2022

KATE SNYDER (MAYOR)
ANNA TREVORROW (1)
VICTORIA L. PELLETIER (2)
TAE Y. CHONG (3)
ANDREW ZARRO (4)

**CITY OF PORTLAND
IN THE CITY COUNCIL**

MARK DION (5)
APRIL D. FOURNIER(A/L)
PIOUS ALI (A/L)
ROBERTO RODRÍGUEZ (A/L)

**ORDER RECEIVING AND REFERRING
CITY MANAGER'S FISCAL YEAR 2023 MUNICIPAL BUDGET
TO THE FINANCE COMMITTEE
AND SETTING DATE OF PUBLIC HEARING ON THE
FISCAL YEAR 2023 MUNICIPAL BUDGET AND
FISCAL YEAR 2023 APPROPRIATION RESOLVE**

ORDERED, that the City Manager's Fiscal Year 2023 Municipal Budget is hereby received and referred to the Finance Committee for review; and

BE IT FURTHER ORDERED, that a Public Hearing on the Fiscal Year 2023 Municipal Budget and on the Fiscal Year 2023 Appropriation Resolve shall be held by the City Council on May 16, 2022, at 5:00 p.m., or as soon as possible after said time, during its City Council Meeting in Council Chambers, Portland City Hall.

City of Portland, Maine

City Manager's Recommended Budget



FY23 Budget

July 1, 2022 – June 30, 2023

City of Portland | Executive Department

Danielle P. West, *Interim City Manager*



To: Mayor and Members of the Portland City Council

CC: City of Portland Staff

From: Danielle P. West, Interim City Manager

Date: April 25, 2022

Re: City Manager's FY23 Recommended Budget

Pursuant to Article VI, Section 5(e) and Article VII, Sections 5 and 6 of the City of Portland Charter, I am hereby submitting the City Manager's Recommended \$333.9 million FY23 Municipal Operating Budget. It's a pleasure to serve as Interim City Manager during this time of transition, and I thank you for the trust you have placed in me. I'm humbled and honored to lead our dedicated group of public servants who work tirelessly each day to provide excellent municipal services to and for the City of Portland and its residents. I'd also like to thank you for your patience and understanding following my [communication](#) in which I expressed that it was in the City's best interest to delay the budget presentation so that we could make every effort to not propose overly increasing the property tax rate or making significant cuts to core municipal services.

The last several years have tested us all in many ways, and while we have learned to operate differently and seen many, although not all, of our revenue streams come back to their pre-pandemic levels, there are new challenges that we face. One such budget challenge that has presented itself as a big obstacle this year is something to which no one is immune. The unexpected 7% rise in inflation during 2021 is affecting all of our departmental budgets in one way or another through higher costs for goods and services, fuel, and labor.

The second, and larger, budget challenge we face is quite unique to Portland, though it has regional and statewide implications. The State of Maine and the City of Portland continue to attract record numbers of asylum seeking families from the southern U.S. border, and record numbers of circumstantially and chronically homeless individuals, seeking emergency shelter services. As I have previously stated, we are proud to be a welcoming city, take our General Assistance (GA) obligation seriously, and understand the value and benefits of having new residents in Maine, but we are in a dire situation. Our staff is stretched thin and cannot adequately provide the required resources to the hundreds of new arrivals, our shelters are beyond their capacity, and it is increasingly harder to find enough hotels to provide overflow. On top of this, the cost of providing the overflow hotel rooms is unsustainable. At the time of writing this letter to you, we are providing shelter to 1,602 people each night in six communities to meet the need that stretches beyond our two City-operated shelters.

It is currently projected that the annualized cost of providing overflow hotel rooms just to those who have already presented at Portland's GA office will now exceed \$45M, more than doubling the City's HHS budget in just a single year. Of course, this figure does not account for future arrivals, and the City has been seeing nearly 100 individuals arriving per week during the last month so the cost could continue to rise significantly in the coming months. The increase in the City's HHS budget for FY23 represents nearly 80% of the City's total FY22 to FY23 budget increase.

Under the State's GA law, the State of Maine currently reimburses all municipalities for 70% of the GA costs described above, and the municipality is required to cover the remaining 30%. Thankfully,

as a result of the pandemic, the City will also receive FEMA reimbursement for its 30% share in FY22. Those FEMA funds, however, will no longer be available as of June 20, 2022.

In an effort to not have to increase the property tax rate or make significant cuts to City services, the Mayor, myself, and other members of City staff have been working diligently with our State and Federal delegations, as well as the Governor's Office, to find solutions and alternative sources of funding for increased GA reimbursement, temporary housing of asylum seekers, and resettlement coordination. Due to these circumstances, the budget I'm presenting continues to dedicate a significant amount of our money and staff resources to providing social services, emergency shelter, public health, and long-term care to our neediest populations. However, I can't stress enough that we can't continue to do this alone. We will continue to need regional and state assistance as we move forward into FY23.

As you know, we drastically reduced our budget two years ago in light of the impact COVID had on our revenue streams and the impact it had on our taxpayers. Last year, you approved a measured and moderate budget; one that would minimize a tax rate increase, but also start the process of getting us back to where we were before the pandemic hit. The City had COVID related revenue losses of nearly \$28M during FY21 and the tail end of FY20. And many key revenue categories dropped by millions of dollars in FY22. We are thankful that Portland received \$46.2 million in federal American Rescue Plan Act (ARPA) funds to help cover these lost revenues and fund one-time transformational projects. We're also thankful to the Council for balancing all of our needs and approving a phased approach to using these funds, allocating the use of \$8.75 million in FY22. The FY23 budget contemplates using \$5.5 million of ARPA funds and we anticipate using \$2.75M million in FY24 to recoup remaining losses as revenues climb back. After addressing the COVID related revenue losses in City budgets, the use of remaining ARPA funds will be decided by the Council with staff recommendations made outside of the fiscal year budgeting process.

In addition to revenue losses, our GA budget increases, and inflation, we continue to face many other cost increases including in debt service costs (an approximately \$1 million increase in our pension obligation bond debt service alone), in the tax levied by Cumberland County, in our required METRO contribution, and in contractually obligated union wage increases.

While we always ask our Department Directors to take a hard look at their budgets and achieve any cost savings, there are things they need in order to provide our core municipal services. Due to many costs outside of their control, the departmental level budget requests resulted in a tax levy increase of nearly \$30M dollars. This meant that the Finance Director and I had to make some very hard decisions in order to present you with a recommended budget that contains a property tax rate increase lower than inflation.

We have worked hard to reduce existing expenses and increase revenue streams to avoid having to cut any existing full-time equivalent (FTE) staff positions. However, we did have to put off adding most new positions that Department Heads requested that were not offset by associated revenues. After cutting 65 FTEs two years ago, and then restoring 20.5 last year, we had originally hoped to continue rebuilding during FY23. With the exception of Parks & Recreation, where the year over year increase of 13 positions is notable (but also balanced and more than fully offset by additional revenues within the Department), we were unable to restore most other staff positions. Despite these realities, we have worked to address some of the Council's stated priorities including setting aside \$150,000 in funds for the creation of a Diversity, Equity and Inclusion Office, additions to staff in the Sustainability Office, among other things.

In light of all this, I'm presenting you with a recommended budget that includes a **5.5% increase in the tax rate** on the City side of the overall budget with a new city-side mill rate of \$6.56 per \$1,000 of assessed property value. It should be noted that if it weren't for the use of \$5.5 million in ARPA funds, as well as the use of debt service reserves and an increase in revenue sharing in this budget,

we'd be looking at a projected tax rate increase of approximately 17% to maintain current levels of municipal services.

Additionally, thanks to our efforts with our state and regional partners as described above, we learned today that we will be receiving a portion of one-time state funding to address emergency housing of homeless individuals. As I have said, the tax rate increase included in this recommended budget is projected to be 5.5%, but this may need to be adjusted and/or additional cuts made since this one-time funding we have been allocated is significantly less than anticipated. We plan to work diligently with the Council to address this issue through the upcoming Finance Committee budget review process.

Please note that should there be any additional priorities the Council wants to address, I felt it most appropriate for those decisions to also be made by the Council during the Finance Committee budget review process.

To provide some context on changes in the City budget over the last several fiscal years, the following is a chart that outlines the City, County, and School portions of the tax levy since FY16:

FY 16 - FY23 City of Portland Tax Levy History & Breakdown							
Fiscal Year	MUNICIPAL PORTION				SCHOOL PORTION		OVERALL
	City Tax Levy	City % of Total	County Tax Levy	County % of Total	School Tax Levy	School % of Total	City of Portland Tax Levy
FY16	\$75,785,193	47.6%	\$5,240,009	3.3%	\$78,073,211	49.1%	\$159,098,413
FY17	78,445,570	47.8%	5,417,119	3.3%	80,331,376	48.9%	164,194,065
FY18	80,187,454	47.5%	5,907,743	3.5%	82,787,921	49.0%	168,883,118
FY19	83,323,749	46.9%	6,288,845	3.5%	88,003,431	49.5%	177,616,025
FY20	86,173,337	46.3%	6,640,316	3.6%	93,345,139	50.1%	186,158,792
FY21	86,743,535	46.1%	7,011,159	3.7%	94,338,744	50.2%	188,093,438
FY22	83,867,622	44.1%	7,147,309	3.8%	99,083,251	52.1%	190,098,182
FY23 Proposed	89,023,703	44.4%	7,563,215	3.8%	103,851,071	51.8%	200,437,989
The City portion of the overall tax levy has increased by \$13.2M or 17.5% since FY16 (2.03% CAGR)							
The County portion of the overall tax rate has increased by \$2.3M or 44.3% since FY16 (4.69% CAGR)							
The School portion of the overall tax rate has increased by \$25.8M or 33.0% since FY16 (3.63% CAGR)							

CAGR = Compound Annual Growth Rate

FY22 RECAP

FY22 had us operating within the new confines of the COVID-19 pandemic. There were times in which we reverted back to emergency response mode as new variants and spikes ebbed and flowed. I am so proud of the way in which our staff managed the pandemic and how they never failed to respond to the needs of our community. While our outlook now remains hopeful, I'm cognizant of the toll the pandemic and the current labor market has had on our workforce. They have had to do more with less given budget constraints, but also due to major staff vacancies in many of our front-line service departments. During this last year we've averaged roughly 200 vacancies at any given time. We've also had several vacancies in our department leadership positions, which means many people have been doing multiple jobs at any one given time.

While we are happy to be back together in-person, I'm proud of the lessons we learned over the last several years. In many ways, we've incorporated these lessons into our workflows to provide enhanced customer service. For example, the ability to make an appointment to register your car means that you no longer have to wait in long lines, and the ability to participate in public meetings remotely means you can more easily interact with elected and appointed officials, and staff. It's exciting to see this increase in community engagement as our work is improved when we hear more

feedback from our constituents.

Our Health & Human Services Department moved into its new location at 39 Forest Avenue, allowing all administrative and program staff to be housed in one location. This has greatly improved their work, but also their camaraderie as colleagues. As the social services center of the state, our commitment to providing key health and human services became even more necessary as people continued to feel the effects of the pandemic. Our emergency shelter services expanded as need increased, operating a second 24-hour shelter facility. The second facility became a contracted hotel with 149 individual rooms. This created appropriate social distancing allowing those who needed emergency shelter to safely access it during the pandemic. Additionally, individuals were provided non-congregate shelter options through emergency general assistance. The housing teams at both Oxford Street and Family Shelters did a tremendous job overcoming housing challenges due to the pandemic. Our staff worked extremely hard to find permanent housing solutions for our most vulnerable neighbors, as well as working with area landlords to keep formerly homeless individuals housed. The Oxford Street Shelter placed a total of 102 clients, 30 of whom were long-term stayers into permanent housing. The 102 housing placements represent 27,228 bed nights or 75 years. The 30 long term stayer placements represented 17,421 of those bed nights or 64%. The Family Shelter served 106 families, and housed 102 families totaling 352 individuals.

Additionally, this past year, the Public Health Division continued to respond to the COVID-19 pandemic by organizing City and community vaccination clinics and prevention efforts. To date, 634 COVID-19 vaccinations have been administered from the Public Health Division. The Division and all of its services moved from three locations to 39 Forest Avenue in November, 2021. The clinics at 39 Forest Avenue have continued to provide STD, primary care, and harm reduction services to Portland's underserved communities. Harm reduction services were also expanded to include the distribution of fentanyl test strips in March, 2022. Since distribution began, staff have distributed over 150 kits (three test strips/kit).

I'm pleased to report that we broke ground on the new Homeless Services Center at 654 Riverside Street on March 29. In 12 months from now, this modern emergency shelter facility will replace the inadequate shelter on Oxford Street with on-site access to food, health care, housing counseling, and all other related wrap-around services in order to provide a more humane experience for those who are in need of these critical and basic services. We'll soon be creating an advisory group consisting of representatives from the neighborhood association, neighborhood residents, area businesses, Portland Police, Homeless Services Center staff, Homeless Services Center clients, the District Attorney's office, Portland Trails, and the District 5 City Councilor to ensure our commitment to being a good neighbor.

In our Planning & Urban Development Department, 2021 included a significant amount of both development review and long range planning activity. For approval of new housing, it was a record year, with 925 dwelling units approved (not including single and two family homes), far exceeding the also high numbers of dwelling units approved in recent years. Ninety-five of those were dedicated low income housing units, 100 were Inclusionary Zoning units, and a combined \$1,115,880 in Jill C. Duson Housing Trust contributions as a result of Inclusionary Zoning and Hotel Inclusionary approvals. Though small and medium sized projects contributed to the overall housing approved in Portland in 2021, several large initiatives contributed to the higher than average numbers, including at 52 Hanover Street (171 dwelling units), 200 Federal Street (263 dwelling units), and the former Mercy Hospital site (170 dwelling units). Other notable projects shepherded through the planning process in 2021 include USM campus expansion plans; the new Homeless Services Center; the multi-phase former Mercy Hospital site; and zoning amendments that extended the B-3 zone to encompass portions of Winter and State Streets, as well as rezoning of the Douglass and Lambert Street properties, to facilitate greater housing development and use flexibility.

Planning & Urban Development has also made significant progress on its long-range planning and policy initiatives. Some highlights include, in the transportation realm, beginning work on a citywide Bikeshare program in preparation for a 2022 launch, new and better bike lane outreach and planning, and neighborhood byway implementation through our Better Bikeways Initiative. Public space initiatives include work on Congress Square redesign and Portland Harbor Common, as well as trail and pathway projects. Planning's Public art achievements in 2021 include finalization of the installation of the Deering Street Roundabout, integrating a public art initiative into the final design for Congress Square, and coordination of the Bramhall Square art selection committee, among others. The RFP for the Historic Preservation Impact Study was issued and a consultant team selected. Finally, ReCode Portland Phase II is underway, and focused on substantive policy changes to further the code's alignment with Portland's Plan 2030's goals around equity and sustainability, with particular attention to zoning standards, environmental standards, housing policies, and complete neighborhoods. The City has contracted with consulting firm Camiros to assist with this work, and staff continues to be intricately involved in the project, including in public outreach, an explanatory video, public forums, analysis, and survey creation.

Our small business community, which is the backbone of Portland's economy and contributes so much to its authenticity and character, has faced and continues to face challenges from the pandemic. In response, the Housing and Economic Development Department (HEDD) provided over 360 Portland businesses and nonprofits with free PPE, funded through the Maine Cares Act. Through COVID Community Development Block Grant (CDBG) funding, the Department provided Winter Business Sustainability Grants of up to \$9,000 each to 11 restaurants, and Microenterprise Grants of up to \$5,000 to 75 small businesses. In addition, the Portland Development Corporation (PDC) set aside City loan funds for pandemic-impacted small businesses through its Rapid Response Micro Loans, providing 15 loans of up to \$10,000, with \$5,000 forgivable if the business retained or hired back at least 50% of its pre-COVID employees/jobs. During the worst of the pandemic, the PDC deferred loan payments for 24 businesses with City loans for up to three-to-five months. More recently, the Business Assistance Program for Job Creation has granted \$10,000 and \$20,000 grants to 18 small businesses for the creation of full-time jobs for low/moderate income individuals. As a result, the funding has already caused the creation of 19 full-time jobs with 12 more jobs to come. The new ARPA funded Microenterprise Program has generated 32 applications within two weeks of launch. Grants of up to \$7,500 will be awarded between April and June.

HEDD also administers the Brownfields Program, assisting with the assessment and cleanup of environmentally contaminated properties for redevelopment. The City's Brownfields Assessment Fund has received \$450,000 from the Environmental Protection Agency (EPA) to fund Phase I and Phase II Environmental Site Assessments. To date, 15 properties have been assessed, including Northern Wye/County Way, 337 Cumberland Avenue, 21 Randall Street, 165 Lambert Street, 12A Portland Fish Pier, MDOT Park & Ride Lot on Marginal Way, 204 Rand Road, 91 and 43 Douglas Street, 58 Fore Street and others. Using cleanup funds granted to the City from EPA, Portland's Brownfields Revolving Loan Fund has awarded over \$2.4 million in loans and grants to 10 projects with three more pending. Some of these projects include Children's Odyssey (at the former Reed School), various projects on Thompson's Point including the Children's Museum and Theater of Maine, three Portland Housing Authority projects (Boyd Street, and Front Street Phases I and II) and the Chestnut Street Lofts. Staff just submitted a grant application to EPA for an additional \$3 million to recapitalize the City Brownfields Revolving Loan Fund.

Our Permitting and Inspections Department has not seen a slow down due to the pandemic, in fact their workload increased, most notably due to an increase in outdoor dining as well as the passage of three Citizens Initiative Referendum questions during the November 2020 election. More specifically, the implementation of the Green New Deal, Rent Control ordinance, and the new rules and regulations related to marijuana retail establishments have significantly increased staff work.

This increase in work, required staff training, and staff shortages due to a tight labor market, have made it a very challenging year for the department.

In FY21, staff processed 2,239 building permits, 1,239 electrical permits and 392 plumbing permits. This amounts to more than we had for totals in FY18, FY19, and FY20. During the current fiscal year, we are continuing on that same trend for permit numbers. This division has also seen the adoption of a new Mechanical Code, new Electrical Code and the new Energy Code. The City's four Building Inspectors performed 5,449 inspections in FY21. So far in FY22, they have executed 3,937 inspections. Zoning has also had an increase in permit reviews due to the sheer number of permit applications. In FY21, they reviewed 950 permits and so far in FY22 they have reviewed 511 permits. The Business Licensing division implemented the Temporary Outdoor Dining Program, which lasted for two years. This helped our small businesses survive when inside dining was prohibited, social distancing, and occupancy limits were in place. In FY21, staff issued 1,507 business licenses and performed 705 Health Inspections. So far in FY22, 851 business license applications have been received. The city currently has 26 licensed marijuana retail stores and 16 stores are in the application process. The City also licenses marijuana manufacturing, cultivation, testing and small scale caregivers.

In our Housing Safety Office, the division was required to collect data on more than 20,000 units, to create and staff a Rent Board, to investigate illegal rent increases and to educate the public on the newly voter-approved ordinance. This work is in addition to the safety inspections we conduct of rental units in Portland. The City's four inspectors are both Certified Code Enforcement and Certified Fire Inspectors. They handle Long-Term, Short-Term, Complaints, and now Rent Inspections. In FY21, the Inspectors performed 2,350 inspections. The office issued 4,270 Long-Term licenses and 648 Short-Term licenses in FY21. So far in FY22, they have executed 2,056 inspections and issued 2,207 Long-Term and 556 Short-Term Registrations.

The Portland International Jetport continued its record for customer service in 2021, winning Best Airport in North America in the 2-5 million passenger category for the fifth consecutive year. The Jetport also saw significant improvement in passenger volumes despite the pandemic's ongoing negative impacts on air travel nationwide. The Jetport was down 21.6% in passenger boardings in 2021 compared to pre-pandemic 2019 levels, outperforming the nation which remained down 27.3%. This was thanks to Maine's strong leisure tourism throughout the summer season in 2021. Although passenger recovery was strong in 2021, pandemic related reductions remain and are keeping operating revenues below 2019 levels. Operating revenues are projected to be 10% below FY19 in FY22 and are budgeted at 5.6% below FY19 in FY23. Thankfully, federal relief funding for airports remains available to the Jetport and positions it well for a sustained recovery, over the next two fiscal years. In line with last summer's success, the Jetport is seeing strong capacity growth for this summer with airline partners adding all-time record seat capacity out of Portland for June, July, and August 2022. This is a good indicator of the strength of Portland and Maine's tourism economy and the market's resiliency in overcoming the pandemic.

We also remain committed to our sustainability goals outlined in our Climate Action Plan. Our Sustainability team recently announced that its free composting program will expand in early June, nearly doubling the number of drop-off locations citywide. This program began as a pilot in April 2021, with locations in the West End (Clark Street Garden), Libbytown (Libbytown Community Garden), Riverside Recycling, and Bayside (Boyd Street Community Garden). In its first year, the program successfully removed approximately seven tons of food waste from the general waste stream every month. Public feedback on this new program has been overwhelmingly positive, as measured in a recent survey conducted by the Sustainability Office. As part of the program expansion, new sites will be located at the Payson Park Garden, Riverton Community Garden, and Brentwood Farms Community Garden, in Deering. Additionally, we recently released an RFP seeking proposals from companies interested in providing competitively-priced composting services to Portland residents in exchange for promotional support.

The Sustainability team continues to work on its Electrify Everything! program, which is an effort to reduce Portland's collective carbon footprint and minimize energy costs by providing residents with exclusive discounts on solar panels and home heating appliances. Installations procured through this program will begin in FY23. We also recently announced that we selected EVGo as our partner to deploy electric vehicle charging infrastructure on City-owned property. In FY23, this partnership will bring the installation of up to 44 Level-2 chargers and four DC fast chargers (serving eight parking spots).

Furthering our commitment to our environment, our Parks, Recreation & Facilities department budget allows us to plant 200 trees each year, as well as maintain our inventory of 20,000 trees, and we've implemented several urban meadow areas in which we don't mow them as often to encourage pollinators. On top of that we've honed in on utilizing native plantings and fruit orchards. Our Public Works and Planning & Urban Development departments continue their work on increasing our bicycle transportation infrastructure with safety improvements, additional paved lanes, and new pathways in the works.

FY23 BUDGET GOALS & REALITIES

Given the fact that we're not over the full effects of the pandemic yet, and are again faced with several major cost increases that I described above, I asked every Department Head to prepare their budgets conservatively. Ultimately, I had to ask many to revise their proposals, set aside certain requests, make reductions, or suggest fee increases to help balance the budget. I'm proud of the work they did to prioritize our needs given our current situation. In spite of these efforts, for the reasons stated above, it was almost impossible for Departments to come in without any increases over last year. While the two major budget challenges we face are very serious, it is also important for me to balance the needs of our workforce. As a result, this budget does include funding for some retention strategies given the extremely tight labor market and the significant number of vacancies we have had. The pandemic has certainly exacerbated the challenges that local governments face with recruitment and retention, and that is why I'm including a cost of living adjustment (COLA) for non-union personnel, the agreed upon COLA's and other increases for union personnel per City Council approved collective bargaining agreements, and capping City health insurance premium increases at 2%.

Portland prides itself on having the most diverse revenue base in Northern New England with 58% of our FY22 general fund revenue coming from non-property tax sources (charges for services, licenses and permits, intergovernmental revenue and more). As was stated before, balancing the budget with a 5.5% increase this year is only due to the use of those diverse revenue funds, ARPA funds, and debt service reserves, as well as an increase in state revenue sharing funds. Otherwise, we'd be facing a much higher tax rate increase or a reduction in the level of municipal services we would be able to provide.

DEPARTMENT HIGHLIGHTS

Health & Human Services

Public Health: Our Public Health Department budget has increased by over half a million dollars, a 22.1% increase from FY23. We continue to aggressively pursue alternative funding opportunities, including grants, for areas of public health need in Portland.

Barron Center: The Barron Center has had challenges maintaining a higher census count due to the ongoing pandemic and staffing shortages at nursing homes and hospitals nationwide. Despite these challenges, the City is increasing investment at the Barron Center to an all-time high. Part of this investment includes the use of \$4.1M from the State of Maine to be used only by the Barron Center

on or before December 30, 2022. More than \$2.7M has already been distributed, and the remaining \$1.3M will be used in the coming months to provide additional monies to staff.

Public Works: The Public Works Department has had an extremely challenging time with managing the number of vacancies they have due to the labor market and the low salary ranges we offer for various positions. This budget includes a 12.3% increase as the City struggles to keep pace with the market for skilled labor positions, rising fuel prices, and other inflationary pressures.

Because of the nearly \$400,000 increase in providing solid waste and recycling services, the City will be implementing a 50 cent increase in the Pay-As-You-Throw bag fees, which will bring in an estimated \$275,000 in revenue to help offset these increases.

Housing & Economic Development: The Housing & Economic Development Department includes one new FTE to assist with implementation of all of the new programs the City is administering with our \$46.2 American Rescue Plan Act Funding and assist with existing work. The budget also includes continued additional investment in Creative Portland and the Office of Economic Opportunity.

Parks, Recreation & Facilities: This budget includes a \$1.5M or 16.4% revenue increase due to the rebounding of recreation programming and public assembly events. The budget also includes increasing the number of Before-and-After-School program participants given high demand. The increase seen in this budget, including the corresponding increase in benefits, is fully covered by the \$1.75M increase in additional revenue generated.

Planning & Urban Development: This budget includes a \$27,000 decrease in FY23 as \$130,000 in FY22 one time expenses related to the recode and historic district study were not needed for FY23.

Police: This budget includes a 4.7% increase in funding to maintain existing service levels.

Fire: The Fire Department budget includes a nearly \$1M increase in funding. Although overtime was at all-time highs in FY22, the City will be focusing on more careful management of overtime levels in FY23. The Department is also adding two FTEs related to required additional service levels at the Portland International Jetport due to the increasing size of arriving/departing aircraft.

Parking: This budget includes a 3.6% increase and will maintain existing service levels. Parking revenues are expected to rise by \$1.8M in FY23 and have bounced back faster than anticipated. The budget includes a 50 cent increase in parking meter rates in the old port/commercial street area which is expected to generate \$316,000 in additional revenue.

Permitting & Inspections: This budget includes a 13.1% increase and addresses a City Council priority by adding a new Code Enforcement Officer to assist with the increase in workload within the office.

City Council: The Council's budget includes no significant increase. An anticipated fee for a new City Manager search firm is offset by a reduction in anticipated Charter Commission expenses in FY23.

City Clerk: This budget includes a 7.9% increase and a slight hours increase for our election assistants to ensure adequate cross training and coverage during elections.

Corporation Counsel: A reorganization of positions has led to an increase in Corporation Counsel's budget. This is necessary in order to address the high volume of work that this department has been faced with over the past several years. This will also allow them to be able to identify areas of improvement around enforcement, policies and practices, and reduce costs city-wide over time.

Executive Office: The budget includes a \$146,934 increase from FY22. Investments include increasing our half-time Sustainability Associate to a full-time position and funding for a Resilience Corps fellow through GPCOG, who will assist the Sustainability Director and Associate on fulfilling the objectives in our Climate Action Plan. The budget also includes additional sustainability/energy management funding through Engie's Total Energy & Sustainability Service.

POSITIVE BUDGET DRIVERS

Excise Tax: Excise taxes are still a significant source of revenue for the city's transportation needs. Despite rising interest rates and car prices we are projecting excise taxes to remain flat at \$10.5M for FY23.

Parking: As noted previously Parking Department revenues are increasing significantly and have already exceeded pre-pandemic levels with nearly \$10M expected to be received in FY23. This represents more than a \$1.8M increase from FY22.

Property Valuation: Property valuation is estimated to grow by \$100 million in the current year due to newly permitted and on-going construction projects and continues our upward trajectory in overall valuation. This \$85M of new property valuation creates an additional approximately \$656,000 in new tax revenue for municipal use. While this may seem like a significant amount, it represents only approximately a 0.7% overall increase to our FY22 valuation of approximately \$14.6 billion, and can only fund a fraction of the cost increases and budget challenges we face in FY23.

Credit Rating Upgrade: Earlier this month Standard & Poor's Global Ratings (S&P) raised its credit rating on all of Portland's general obligation debt up to 'AAA' from 'AA+'. This elevates the City of Portland rating to the highest available measure of creditworthiness from S&P. The highly coveted 'AAA' rating significantly reduces debt service costs on bonds issued with the rating in place and creates additional demand for City of Portland municipal bonds. The rating increase is due to continued growth in the local economy, very strong financial management and financial policies, and very well managed debt metrics. The upgrade marks the second rating increase from the S&P in the last five years. The reduction in debt service costs due to the upgrade will be significant within the City budget. An AAA rating typically reduces total interest costs on a debt issue by an estimated 10 to 15 basis points when compared to similar costs on an AA+ rated bond (savings of \$10,000 to \$15,000 per million of debt issued). The City's \$51.93M municipal bond sale last week realized an estimated savings of \$520,000 to \$780,000 due to the upgrade.

State Revenue Sharing: State revenue sharing revenue continues to increase and the State is expected to fully fund the City of Portland in FY23 at statutorily required levels. This is expected to result in an increase in excess of \$2M in funding from FY22 to FY23.

ARPA Funding: ARPA continues to be a positive budget driver for the City which will help us sustain municipal services in FY23. Five and a half million dollars in ARPA revenues are being infused into the FY23 budget under the revenue replacement category.

ADDITIONAL BUDGET CHALLENGES

In addition to the items I mentioned above regarding inflation and rising GA costs, the items outlined below are additional budget challenges we need to consider in this budget process.

Health Insurance: After a couple of years without any health insurance premium increases for employees, we are faced with having to pass on an increase to staff this year. Given I mentioned above that I'm concerned about retention of staff, I am proposing to only pass along a 2% increase in FY23.

Debt Service: Our debt service is up roughly \$4.2M overall. This includes an approximately \$1.1 million increase in debt service related to our 2001 pension obligation bonds and similarly sized increases are looming in FY24, FY25 and FY26. During last year's budget review the Finance Director presented a plan to offset these increases using savings from renegotiation of pension obligation bond ancillary costs and provide \$10M+ in property tax relief

METRO: The FY23 budget includes a 3.9% increase in our METRO contribution or an additional \$117,642, an approximately 1 cent increase to the City portion of the tax rate.

Portland Public Library: The Portland Public Library has requested a 7.7% increase in FY23 funding or \$306,575, an approximately 2 cent increase to the City portion of the tax rate.

County Tax: The FY23 budget includes a 5.8% or \$415,906 increase in Cumberland County tax assessment pushing it to more than \$7.5 million. This represents just under a 3 cent increase to the tax rate.

BALANCING THE BUDGET

At this time, the growth of non-tax revenues and property valuation results in a City side tax rate increase for municipal services of 5.5%. This means the city-side mill rate is \$6.56 per \$1,000 of assessed property value. The impact on an average homeowner with a property valued at \$350,000 would be \$119.

CONCLUSION

I would like to thank the Finance Department staff, Human Resources Director Anne Torregrossa, and Communications Director Jessica Grondin for their assistance in developing this budget recommendation and presentation, as well as the hard work and diligence of Department Heads and their staff in developing budget requests.

I'd also like to thank all City employees for the work they've done in helping us accomplish the many things we've achieved over the last several years, as well as the regular municipal services they provide each and every day. And I'd like to express my sincere gratitude for the way in which staff has continued to perform top-notch public service during the pandemic. It has been a long and ever-changing year in which we've faced many obstacles, and I'm proud of how we all worked together to keep our community strong.

Finally, I'd like to thank the City Council for advising us on your priorities and working collaboratively with staff over the last year. We look forward to reviewing this proposed budget with the Finance Committee and the full Council.

Sincerely,

Danielle P. West
Interim City Manager

**CITY OF PORTLAND, MAINE
COMPARATIVE BUDGET PLAN FY2023**

July 1, 2021 - June 30, 2022

July 1, 2022 - June 30, 2023

City Manager's Recommendation

	FY22	FY23 Dept Submission	FY23 City Mgr's Recomm.	FY23-CM / FY22 \$	%
CITY GENERAL FUND REVENUES					
31 Property Taxes	\$91,014,931	\$118,399,284	\$96,586,918	\$5,571,987	6.1%
31 Other Local Taxes	6,087,977	6,078,477	6,078,477	(9,500)	-0.2%
32 Licenses & Permits	6,751,336	6,827,450	7,079,950	328,614	4.9%
33 Intergovernmental Revenue	25,406,110	43,785,065	64,392,196	38,986,086	153.5%
34 Charges for Services	35,487,998	37,889,528	38,696,672	3,208,674	9.0%
35 Fines, Forfeits and Penalties	1,761,050	1,966,254	1,966,254	205,204	11.7%
36 Use of Money and Property	8,870,217	10,473,544	10,812,044	1,941,827	21.9%
39 Other Sources	36,777,265	42,175,255	43,163,239	6,385,974	17.4%
Fund Balance Use (Restoration)		-	-	-	-
Total General Fund Revenues	<u>\$212,156,884</u>	<u>\$267,594,857</u>	<u>\$268,775,750</u>	<u>\$56,618,866</u>	<u>26.7%</u>
GENERAL FUND EXPENDITURES					
100-11 City Council	\$424,240	\$431,699	\$426,699	\$2,459	0.6%
100-12 City Clerk	632,235	711,947	681,447	49,212	7.8%
100-13 Executive	830,736	971,806	977,670	146,934	17.7%
100-14 Assessor	446,739	483,268	478,268	31,529	7.1%
100-15 Finance Administration	1,204,259	1,403,340	1,320,399	116,140	9.6%
Treasury	688,701	731,669	731,669	42,968	6.2%
Total Finance	<u>1,892,960</u>	<u>2,135,009</u>	<u>2,052,068</u>	<u>159,108</u>	<u>8.4%</u>
100-16 Legal	845,052	1,020,689	1,050,737	205,685	24.3%
100-17 Human Resources Admin	1,157,467	1,381,920	1,261,163	103,696	9.0%
100-18 Parking	1,465,907	1,534,970	1,534,970	69,063	4.7%
Elm Street Garage	301,367	304,572	304,572	3,205	1.1%
Spring Street Garage	493,474	516,845	516,845	23,371	4.7%
Temple Street Garage	127,000	117,800	117,800	(9,200)	-7.2%
Total Parking/Garages	<u>2,387,748</u>	<u>2,474,187</u>	<u>2,474,187</u>	<u>86,439</u>	<u>3.6%</u>
100-19 Economic Development Admin	710,695	1,042,011	883,824	173,129	24.4%
Portland Development Corp	28,522	28,522	28,522	0	0.0%
Housing & Community Dev.	538,174	574,738	574,738	36,564	6.8%
Total Housing & Economic Dev.	<u>1,277,391</u>	<u>1,645,271</u>	<u>1,487,084</u>	<u>209,693</u>	<u>16.4%</u>
100-21 Police Administration	1,302,585	1,449,845	1,329,925	27,340	2.1%
Uniformed Operations Group	10,417,102	11,007,773	10,837,455	420,353	4.0%
Bureau Investigative Services	1,872,765	2,119,522	2,047,944	175,179	9.4%
Operations Support Services	893,343	954,425	966,425	73,082	8.2%
Dispatch Services	0	-	0	0	#DIV/0!
Jetport Security	564,068	580,738	580,738	16,670	3.0%
Total Police	<u>15,049,863</u>	<u>16,112,303</u>	<u>15,762,487</u>	<u>712,624</u>	<u>4.7%</u>

**CITY OF PORTLAND, MAINE
COMPARATIVE BUDGET PLAN FY2023**

July 1, 2021 - June 30, 2022

July 1, 2022 - June 30, 2023

City Manager's Recommendation

	FY22	FY23 Dept Submission	FY23 City Mgr's Recomm.	FY23-CM / FY22 \$	%
100-22 Fire Administration	647,798	769,636	769,636	121,838	18.8%
Code Enforcement & Comm Svcs	177,995	326,899	326,899	148,904	83.7%
Field Operations	15,352,104	16,201,547	15,878,547	526,443	3.4%
Operations Support Services	896,043	943,101	935,001	38,958	4.3%
Air Rescue	1,107,200	1,263,589	1,263,589	156,389	14.1%
Total Fire	18,181,140	19,504,772	19,173,672	992,532	5.5%
100-23 Dispatch Services	2,417,816.00	2,768,809	2,418,809	993	0.0%
100-24 Planning & Urban Dev. Admin	229,214	255,084	255,084	25,870	11.3%
Planning	1,369,054	1,402,283	1,316,183	(52,871)	-3.9%
Housing & Community Development	-	-	-	-	#DIV/0!
Total Planning & Urban Dev.	1,598,268	1,657,367	1,571,267	(27,001)	-1.7%
100-25 Permitting & Inspections Admin	179,556	193,366	193,366	13,810	7.7%
Inspections	1,078,915	1,254,238	1,254,118	175,203	16.2%
Housing Safety	591,019	711,794	653,111	62,092	10.5%
Business Licensing	322,894	415,683	356,150	33,256	10.3%
Total Permitting & Licensing	2,172,384	2,575,081	2,456,745	284,361	13.1%
100-29 Information Technology	2,858,804	2,947,269	2,892,962	34,158	1.2%
100-31 Public Works Administration	705,111	787,173	787,173	82,062	11.6%
Streets	1,773,724	1,906,294	1,906,294	132,570	7.5%
Solid Waste	2,413,927	2,807,094	2,807,094	393,167	16.3%
Communications	193,926	199,907	199,907	5,981	3.1%
Portland Downtown District	414,126	411,055	411,055	(3,071)	-0.7%
Winter Operations	1,383,835	1,504,853	1,504,853	121,018	8.7%
Island Services	757,211	823,097	823,097	65,886	8.7%
Traffic & Transportation Ops	1,547,308	1,667,028	1,667,028	119,720	7.7%
Transportation Engineering	441,885	484,194	484,194	42,309	9.6%
Engineering	1,268,444	1,346,075	1,346,075	77,631	6.1%
Fleet Services	3,552,126	4,264,833	4,376,633	824,507	23.2%
Total Public Works	14,451,623	16,201,603	16,313,403	1,861,780	12.9%
100-33 Parks & Recreation Admin	418,208	519,940	514,589	96,381	23.0%
Parks	819,594	1,057,088	1,057,088	237,494	29.0%
Forestry	771,079	882,017	834,291	63,212	8.2%
Athletic Facilities	919,875	942,489	942,489	22,614	2.5%
Cemeteries	823,303	805,723	785,723	(37,580)	-4.6%
Recreation	1,510,842	1,809,159	1,809,159	298,317	19.7%
Aquatics	542,260	536,670	536,670	(5,590)	-1.0%
Golf Course	1,008,813	1,102,600	1,050,902	42,089	4.2%
Golf Course Restaurant	19,660	29,660	29,660	10,000	50.9%
Ice Arena	522,891	531,153	531,153	8,262	1.6%
Public Assembly Facilities	472,515	924,265	924,265	451,750	95.6%
Concessions	389,405	532,466	532,466	143,061	36.7%
Custodial Services	878,807	1,003,164	1,003,164	124,357	14.2%
Merrill Auditorium	93,732	147,514	147,514	53,782	57.4%
Total Parks Rec & Facilities	9,190,984	10,823,908	10,699,133	1,508,149	16.4%

**CITY OF PORTLAND, MAINE
COMPARATIVE BUDGET PLAN FY2023**

July 1, 2021 - June 30, 2022

July 1, 2022 - June 30, 2023

City Manager's Recommendation

	FY22	FY23 Dept Submission	FY23 City Mgr's Recomm.	FY23-CM / FY22 \$	%
100-35 Public Bldgs & Waterfront Admin	412,961	458,517	458,517	45,556	11.0%
Trades	622,623	617,991	617,991	(4,632)	-0.7%
School HVAC	558,036	618,574	618,574	60,538	10.8%
Public Safety Bldg.	299,905	317,100	317,100	17,195	5.7%
City Hall	649,284	778,587	778,587	129,303	19.9%
Merrill Auditorium (PB)	673,655	207,455	207,455	(466,200)	-69.2%
Hadlock Stadium	267,845	299,395	299,395	31,550	11.8%
Expo Building	207,020	207,870	207,870	850	0.4%
Canco Road Buildings	418,400	407,130	407,130	(11,270)	-2.7%
Other Public Buildings	272,614	321,627	321,627	49,013	18.0%
Waterfront	1,135,799	1,504,009	1,504,009	368,210	32.4%
Total Public Bldgs & Waterfront	5,518,142	5,738,255	5,738,255	220,113	4.0%
100-44 HHS - Administration	338,515	508,407	508,407	169,892	50.2%
Public Health	2,356,743	2,877,587	2,877,587	520,844	22.1%
Social Services	16,714,830	57,000,745	60,000,745	43,285,915	259.0%
Barron Center	16,537,167	17,076,665	17,076,665	539,498	3.3%
Total HHS	35,947,255	77,463,404	80,463,404	44,516,149	123.8%
100-47 Debt Service	48,355,413	52,546,994	52,546,994	4,191,581	8.7%
100-48 Public Library	4,006,394	4,312,969	4,312,969	306,575	7.7%
100-51 Pension	8,531,837	9,448,120	9,448,120	916,283	10.7%
100-52 Health Insurance	17,994,636	18,154,207	18,154,207	159,571	0.9%
Workers' Comp	1,692,000	1,697,605	1,697,605	5,605	0.3%
FICA	1,325,660	1,325,660	1,325,660	0	0.0%
Group Life	230,240	230,240	230,240	0	0.0%
Unemployment	100,000	100,000	100,000	-	0.0%
Total Employee Benefits	21,342,536	21,507,712	21,507,712	165,176	0.8%
100-61 Contingent	250,000	350,000	350,000	100,000	40.0%
100-62 Liability Insurance	817,034	901,907	901,907	84,873	10.4%
100-65 Regional Transportation Program	78,480	67,939	67,939	(10,541)	-13.4%
Contributions	689,149	709,645	709,645	20,496	3.0%
Total Memberships/Contributions	767,629	777,584	777,584	9,955	1.3%
100-67 Wage Adjustment	637,738	0	(150,000)	(787,738)	-123.5%
Total General Fund Expenditures	201,989,428	256,893,853	258,074,746	56,085,318	27.8%
100-63 County Tax	7,147,309	7,563,215	7,563,215	415,906	5.8%
100-65 Metro Assessment	3,020,147	3,137,789	3,137,789	117,642	3.9%
Total General Fund and Assessments	\$212,156,884	\$267,594,857	\$268,775,750	\$56,618,866	26.7%

**CITY OF PORTLAND, MAINE
COMPARATIVE BUDGET PLAN FY2023**

July 1, 2021 - June 30, 2022

July 1, 2022 - June 30, 2023

City Manager's Recommendation

	FY22	FY23 Dept Submission	FY23 City Mgr's Recomm.	FY23-CM / FY22 \$	%
ENTERPRISE FUND REVENUES					
31 Property Taxes, Current Year	-	-	-	-	-
32 Licenses & Permits	\$12,600	\$8,700	\$8,700	(\$3,900)	-31.0%
33 Intergovernmental	1,951,053	5,716,660	5,716,660	3,765,607	193.0%
34 Charges for Services	36,602,681	36,602,681	38,302,827	1,700,146	4.6%
36 Use of Money and Property	19,200,733	24,484,568	24,484,568	5,283,835	27.5%
39 Other Sources	452,612	523,596	523,596	70,984	15.7%
Fund Balance	(2,160,262)	(2,221,149)	(3,893,155)	(1,732,893)	80.2%
Total Enterprise Fund Revenues	\$56,059,417	\$65,115,056	\$65,143,196	\$9,083,779	16.2%
ENTERPRISE FUND EXPENDITURES					
530 Fish Pier	\$421,641	\$426,809	\$427,217	\$5,576	1.3%
570 Sewer - Finance Admin	98,104	101,027	101,027	2,923	3.0%
Sewer Public Works Admin	747,715	866,856	883,910	136,195	18.2%
Sewer Operations (Districting)	2,725,639	2,981,520	2,987,120	261,481	9.6%
Sewer Communications	64,034	65,992	65,992	1,958	3.1%
Sewer Engineering	620,541	655,162	635,197	14,656	2.4%
Sewer Debt Service	8,805,095	9,234,630	9,234,630	429,535	4.9%
Sewer Fringe Benefits	1,500,808	1,509,141	1,531,681	30,873	2.1%
PWD Assessment	13,879,425	13,879,425	13,879,425	0	0.0%
Total Sewer	28,441,361	29,293,753	29,318,982	877,621	3.1%
571 Stormwater - Finance Admin	253,389	280,160	280,160	26,771	10.6%
Stormwater Management	1,685,091	1,854,034	1,853,709	168,618	10.0%
Debt Service	954,037	2,660,693	2,660,693	1,706,656	178.9%
Fringe Benefits	356,144	349,156	351,984	(4,160)	-1.2%
Total Stormwater	3,248,661	5,144,043	5,146,546	1,897,885	58.4%
583 Jetport Admin	1,094,140	1,239,982	1,239,982	145,842	13.3%
Marketing	417,390	429,390	429,390	12,000	2.9%
Fringe, Indirects & Chargebacks	4,208,328	4,619,594	4,587,702	379,374	9.0%
Field	4,235,206	4,617,834	4,617,834	382,628	9.0%
General Aviation	17,168	18,576	18,576	1,408	8.2%
Jetport Operations	2,439,490	2,773,732	2,773,732	334,242	13.7%
Terminal	6,385,111	7,619,069	7,619,069	1,233,958	19.3%
Parking	4,475,890	5,080,154	5,080,154	604,264	13.5%
Airfield Deicing	675,031	713,945	713,945	38,914	5.8%
Jetport Anticipated Surplus	-	3,138,175	3,170,067	3,170,067	#DIV/0!
Total Jetport	23,947,754	30,250,451	30,250,451	6,302,697	26.3%
Total Enterprise Fund Expenditures	\$56,059,417	\$65,115,056	\$65,143,196	\$9,083,779	16.2%
TOTAL CITY EXPENDITURES	\$268,216,301	\$332,709,913	\$333,918,946	\$65,702,645	24.5%

TAX RATE COMPUTATION--FY2023
City Manager's Recommendation

	General Fund	County Tax	City General Fund	Enterprise Funds	TOTAL CITY
Total Expenditures	\$261,212,535	\$7,563,215	\$268,775,750	\$65,143,196	\$333,918,946
Less: Revenues	(172,188,832)	0	(172,188,832)	(69,036,351)	(241,225,183)
Surplus	0	0	0	3,893,155	3,893,155
Tax Levy	\$89,023,703	\$7,563,215	\$96,586,918	\$0	\$96,586,918
Valuation	14,729,000,000				
Tax Rate:	-				
FY23	\$6.05	\$0.51	\$6.56	\$0.00	\$6.56
FY22	\$5.73	\$0.49	\$6.22	\$0.00	\$6.22
\$ Increase	\$0.32	\$0.02	\$0.34	\$0.00	\$0.34
% of Total Increase	5.2%	0.3%	5.5%	0.0%	5.5%

CITY OF PORTLAND, MAINE

FY2023 Non-Tax Revenue

Excludes Taxes & Surplus

City Manager's Recommendation

Department	FY21 Collected	FY22 Est (budget)	FY23 Est (budget)	FY23 Est vs FY22 Est (budget)	%
General Fund Revenues:					
City Council	\$5,500	\$5,000	\$5,000	\$0	0.0%
City Clerk	176,928	178,540	183,643	5,103	2.9%
Executive	987,507	895,724	915,794	20,070	2.2%
Assessor	883	1,000	500	(500)	-50.0%
Finance	22,929,928	20,372,904	28,763,280	8,390,376	41.2%
Legal	156,684	192,940	201,587	8,647	4.5%
Human Resources	100,211	53,692	56,388	2,696	5.0%
Parking	7,846,339	10,281,259	9,895,584	(385,675)	-3.8%
Housing & Economic Dev	1,232,690	1,277,391	1,487,084	209,693	16.4%
Police	2,544,075	2,106,238	2,350,462	244,224	11.6%
Fire	5,042,073	4,594,331	5,305,845	711,514	15.5%
Dispatch Services	-	1,116,240	1,127,544	11,304	1.0%
Planning & Development	601,190	739,313	683,322	(55,991)	-7.6%
Permitting & Inspections	5,492,551	5,112,419	5,282,589	170,170	3.3%
Information Technology	400,380	313,180	322,599	9,419	3.0%
Public Works	6,192,862	5,342,603	5,896,834	554,231	10.4%
Parks, Rec & Facilities	4,862,519	7,277,693	7,538,313	260,620	3.6%
Public Bldgs & Waterfront	1,465,887	3,595,351	2,092,379	(1,502,972)	-41.8%
HHS--Administration	11,632	-	-	-	#DIV/0!
HHS--Public Health	1,647,922	1,496,154	1,869,838	373,684	25.0%
HHS--Social Services	16,848,801	10,318,690	49,606,117	39,287,427	380.7%
HHS--Barron Center	20,344,037	22,458,574	20,852,437	(1,606,137)	-7.2%
Employee Benefits	7,014,493	7,704,810	7,046,332	(658,478)	-8.5%
Insurance	159,542	197,138	216,063	18,925	9.6%
Debt Service Reimb.	19,262,417	20,004,027	24,982,556	4,978,529	24.9%
Memberships / Other	654,516	640,265	640,265	-	0.0%
Total General Fund:	\$125,981,568	\$126,275,476	\$177,322,355	\$51,046,879	40.4%
Enterprise Funds Revenue:					
Fish Pier Authority	586,464	580,274	643,448	63,174	10.9%
Sewer	26,489,675	28,957,451	30,197,514	1,240,063	4.3%
Stormwater	6,797,771	7,417,771	7,944,938	527,167	7.1%
Jetport	25,424,383	21,264,183	30,250,451	8,986,268	42.3%
Total Enterprise Funds:	\$59,298,293	\$58,219,679	\$69,036,351	\$10,816,672	18.6%
Total City Revenue	\$185,279,862	\$184,495,155	\$246,358,706	\$61,863,551	33.5%

FY2023 CITY BUDGET SUMMARY

by category

City Manager's Recommendation

	FY22 Approp.	FY23 Proposed	\$ +/-	% +/-	% Of Total
01 Personnel--General Fund	\$84,925,475	\$91,885,290	\$6,959,815	8.2%	34.2%
--Ent Funds	7,297,822	7,866,336	568,515	7.8%	12.1%
Total	92,223,297	99,751,626	7,528,330	8.2%	29.9%
02+ Contractual--General Fund	67,969,401	112,962,381	44,992,980	66.2%	42.0%
--Ent Funds	29,660,130	31,664,589	2,004,460	6.8%	48.6%
Total	97,629,531	144,626,970	46,997,440	48.1%	43.3%
55+ Supplies--General Fund	6,171,514	6,723,586	552,072	8.9%	2.5%
--Ent Funds	1,323,351	1,286,457	(36,894)	-2.8%	2.0%
Total	7,494,865	8,010,043	515,178	6.9%	2.4%
63 Utilities--General Fund	3,715,716	3,882,434	166,718	4.5%	1.4%
--Ent Funds	1,376,332	1,535,444	159,112	11.6%	2.4%
Total	5,092,048	5,417,878	325,830	6.4%	1.6%
70 Capital--General Fund	1,019,365	775,065	(244,300)	-24.0%	0.3%
--Ent Funds	2,712,550	3,822,300	1,109,750	40.9%	5.9%
Total	3,731,915	4,597,365	865,450	23.2%	1.4%
75 Debt Svc--Total GF	48,355,413	52,546,994	4,191,581	8.7%	19.6%
--Ent Funds	9,566,838	11,702,503	2,135,665	22.3%	18.0%
Total	57,922,251	64,249,497	6,327,246	10.9%	19.2%
75 Jetport Rev Bond Debt Svc	4,122,395	4,095,500	(26,895)	-0.7%	6.3%
Jetport Surplus	0	3,170,067	3,170,067	#DIV/0!	4.9%
<hr/>					
Total General Fund	212,156,884	268,775,750	56,618,866	26.7%	100.0%
Total Enterprise Funds	56,059,417	65,143,196	9,083,779	16.2%	100.0%
Total	\$268,216,301	\$333,918,946	\$65,702,645	24.5%	100.0%

City of Portland
Staffing FTE Change
FY23 City Manager's Recommendation

Department	FY18	FY19	FY20	FY21	FY22	FY23	+/- Chg
General Fund:							
City Council	-	-	-	-	-	-	-
City Clerk	7.8	7.9	7.9	7.9	7.9	8.6	0.7
Executive	13.0	10.5	9.5	8.5	8.5	9.5	1.0
Assessor	5.9	5.9	5.9	5.7	5.9	5.9	-
Finance	25.0	25.0	25.0	24.4	25.0	25.0	-
Legal	6.0	7.0	7.0	7.0	8.0	9.0	1.0
Human Resources	11.0	11.0	10.5	11.3	11.5	12.0	0.5
Parking	29.6	29.6	30.0	29.0	29.2	29.2	-
Housing & Economic Dev.	5.8	7.1	7.0	16.0	16.0	16.8	0.8
Police	232.3	226.3	227.0	224.0	189.0	187.0	(2.0)
Fire	229.2	226.0	226.0	224.0	224.0	226.0	2.0
Dispatch Services	-	-	-	-	36.0	35.0	(1.0)
Planning & Urban Dev.	24.0	24.0	24.0	17.0	17.0	17.0	-
Permitting & Inspections	28.0	28.0	28.5	30.8	35.0	36.0	1.0
IT	17.0	17.3	16.0	16.0	15.8	16.0	0.2
Public Works	129.0	131.0	131.5	122.1	126.5	129.0	2.5
Parks & Rec	161.5	142.0	141.7	116.4	113.7	126.7	13.0
Public Bldgs & Waterfront	-	24.5	24.5	22.0	24.0	24.4	0.4
HHS Administration	5.0	5.0	4.0	4.0	6.0	5.0	(1.0)
Public Health	25.0	27.1	28.3	32.3	31.8	38.4	6.6
Social Services	80.1	87.8	93.5	94.5	95.2	118.0	22.8
Barron Center	263.7	244.0	246.8	237.6	245.0	244.8	(0.2)
<i>Total HHS:</i>	<i>373.8</i>	<i>363.9</i>	<i>372.6</i>	<i>368.4</i>	<i>378.0</i>	<i>406.2</i>	<i>28.2</i>
General Fund Subtotal:	1,298.9	1,287.0	1,294.6	1,250.5	1,271.0	1,319.3	48.3
Enterprise Funds:							
Sewer Fund	30.0	33.0	33.0	34.0	34.0	34.0	-
Stormwater Fund	13.0	10.0	10.0	9.0	10.0	10.0	-
Jetport Fund	52.5	56.0	59.0	57.0	57.0	58.0	1.0
Enterprise Subtotal:	95.5	99.0	102.0	100.0	101.0	102.0	1.0
Total City Employees:	1,394.4	1,386.0	1,396.6	1,350.5	1,372.0	1,421.3	49.3

APRIL 2022

SUN	MON	TUE	WED	THU	FRI	SAT
					01	02
<i>Finance Committee Meetings held remotely until further notice</i>				Departments listed are TENTATIVE and subject to change		
03	04	05	06	07	08	09
10	11	12	13	14	15	16
	<i>City Council Meeting 5:00</i>			<i>Joint City/School Finance Committee Meeting 5:00 PM Public Hearing on PPS Budget</i>		
17	18	19	20	21	22	23
	<i>Patriot's Day Holiday School Vacation Week</i>	<i>School Vacation Week</i>	<i>School Vacation Week</i>	<i>School Vacation Week</i>	<i>School Vacation Week</i>	
24	25	26	27	28	29	30
	<i>City Council Meeting 5:00 City Manager Recommended Budget Presentation</i>			<i>Finance Committee Meeting 5:00 PM Vote on PPS Budget City Department Budget Review: Overview, City Clerk, City Council, Assessors, Finance, IT, Debt Service</i>		

MAY 2022

SUN MON TUE WED THU FRI SAT

Finance Committee Meetings held remotely until further notice

Departments listed are TENTATIVE and subject to change

01	02 <i>City Council Meeting 5:00</i>	03	04	05 <i>Finance Committee Meeting 5:00 PM Parking, Library, Executive, Facilities & Waterfront, Public Works, Parks & Rec</i>	06	07
08	09	10	11	12 <i>Finance Committee Meeting 5:00 PM Jetport, Fire, Permitting & Inspections, Planning & Urban Development, Housing & Economic Development</i>	13	14
15	16 <i>City Council Meeting 5:00 City Budget 1st Read & Public Hearing</i>	17	18	19 <i>Finance Committee Meeting 5:00 PM Police, Dispatch, HHS, Human Resources</i>	20	21
22	23	24	25	26 <i>Finance Committee Meeting 5:00 PM Public Hearing & Vote on City Budget</i>	27	28
29	30 <i>Memorial Day Holiday</i>	31				

JUNE 2021

SUN MON TUE WED THU FRI SAT

*Finance
Committee
Meetings held
remotely until
further notice*

01 02 03 04

05 06 07 08 09 10 11

*City Council Meeting
5:00
City Budget 2nd Read,
Public Hearing and Vote*

12 13 14 15 16 17 18

19 20 21 22 23 24 25

28 29 30